Debt Maturity Management Under Fiscal-Monetary Bargaining

Joe Anderson

University of Virginia October 2024

Abstract

The Treasury and Federal Reserve finance spending by utilizing U.S. debt markets to implement tax and inflation directives. The authorities internalize financing costs differently: raising taxes is costly for fiscal policymakers, while higher inflation is costly for central bankers. What determines the inflation/tax rate composition and supporting debt portfolio when operationally independent fiscal and monetary policy authorities behave non-cooperatively?

I investigate fiscal and monetary non-cooperation under a maturity structure of nominal debt, varying commitment power at the institutional level. I define and study an economy's dilution rate of government debt, which measures the relative amount of newly-issued short-term debt maturing alongside previously-issued long-term debt. Expected dilution affects government indebtedness through the term structure, while surprise dilution provides current financing at future governments' expense.

I then examine how fiscal-monetary bargaining outcomes determine an economy's equilibrium financing mix. Greater fiscal power drives reduced distortionary taxation through increased surprise inflation. I document substantial U.S. fiscal bargaining power during the 1970s and a recent spike after COVID. Of the two, the recent COVID spike better approximated first-best outcomes because surprise inflation provides more financing for highly-indebted governments.